

Comparison of RMP-2021 vs Draft RMP-2025 (MAV Template)

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1. Purpose

The purpose of this report is to provide detailed comparison of,

- Council's Current Road Management Plan 2021,
- Draft Road Management Plan 2025-29 based on the MAV RMP template.

2. Background

Under the Road Management (General) Regulations 2016, Council must conduct and complete a review of its Road Management Plan at the same time as it is preparing its Council Plan as described in the Local Government Act 2020. The Act in section 90(3) states: 'A Council must develop or review the Council Plan in accordance with its deliberative engagement practices and adopt the Council Plan by 31 October in the year following a general election.'

The Municipal Association of Victoria (MAV) has recently (2024) provided a Road Management Plan (RMP) template for (a) Urban and (b) Rural and Regional Councils. The MAV is planning that the majority of Victorian Councils will use this template format in the formulation of their new RMPs in 2025. A draft Road Management Plan for 2025-29 is drafted using the MAV Template. This report outlines the key differences between the current RMP (2021) and the draft RMP version for 2025-29.

3. Key Similarities and Differences

The general layout of the format of Road Management Plan is changed, and the format from MAV template is adopted in the draft RMP 2025-29.

3.1. MAV Template: Addition of new section to provide governance guidelines

There is addition of a new table detailing governance guidelines at very start of the draft RMP 2025-29.

Table 1: Governance Guidelines

Responsible Service / Department:	Infrastructure and Operations
Adoption authorised:	Council
Date of adoption:	<<date>>
Date of effective from:	<<date>>
Enterprise Content Manager Ref:	
Document Set ID:	
Endorsed CEO or ELT member or department manager to make and approve document editorial amendments:	
Annual desktop review date:	<<date>>
Review date:	<<date>>
Completion date:	<<date>>
Version number:	6.00
Stakeholder review and engagement:	
Relevant Legislation:	

Associated Strategic Direction #:	
Associated instruments:	
Supersedes:	Version 5.0, June 2021

3.2. Asset Hierarchies – Municipal Road Network

The road hierarchy in Draft RMP for 2025 are categorised in 4 categories, but the description of roads is similar to the current RMP. The primary roads in current RMP are classified as Category 4: Primary, whereas Other Roads/ Fire tracks from current RMP are classified as Category 1: Other Roads/Fire Tracks in the 2025 RMP draft.

The road hierarchy in RMP-2025 draft is as follows:

- Category 4: Primary
- Category 3: Secondary
- Category 2: Minor
- Category 1: Other Roads/ Fire Tracks

Furthermore, the pathways in 2021 version were classified as Primary and Local, whereas in the 2025 draft, these are classified in 3 categories. The categories of pathway hierarchy in RMP-2025 draft are as follows:

- Category 3: Primary
- Category 2: Local
- Category 1: Rail Trails

3.3. Sealing of Unsealed Roads

The text in the RMP 2021 has been retained, but minor changes to the introductory paragraph.

3.4. Inspection Frequencies

In the draft RMP 2025-29, the timeframe for reactive inspections for all asset classes is either same or has increased than what it was in the 2021 version. On the other hand, the timeframe for proactive inspections is reduced in the new RMP draft.

Table 2 shows the comparison of inspection Frequencies for RMP 2021 and draft RMP 2025-26.

Table 2: Comparison of Inspection Frequencies

Asset Class	Hierarchy	Reactive Inspection Timeframe WD = Working Days H = Hours		Proactive inspection Frequency M = Months		Night Inspections Y = Years	
		RMP 2021	Draft RMP 2025-26	RMP 2021	Draft RMP 2025-26	RMP 2021	Draft RMP 2025-26
Road Network	Primary	5 WD	5 WD	4 M	4 M	1 Y*	1 Y
	Secondary	5 WD	7 WD	8 M	6 M	1 Y*	2 Y
	Minor	5 WD	10 WD	12 M	12 M		3 Y
	Other Roads/Fire Tracks						
Footpath	Primary	5 WD	5 WD	12 M	6 M		
	Local	5 WD	7 WD	12 M	12 M		
	Rail Trails		10 WD		12 M		
Kerb & Channel	Primary	5 WD	5 WD	12 M	6 M		
	Local	5 WD	7 WD	12 M	12 M		
	Rail Trails		10 WD	12 M	12 M		
Bridges	All Road Categories – Level 1 inspection	5 WD	5 WD	12 M	12 M		
Road Safety Devices	Guard Rail	5 WD	As per frequency for road category	As per frequency for road category	As per frequency for road category		

	Traffic Management Devices	5 WD	As per frequency for road category	As per frequency for road category	As per frequency for road category		
	Regulatory, Warning and Hazard Signs		As per frequency for road category		As per frequency for road category		
	Signs and Other Road Safety Devices	5 WD	As per frequency for road category	As per frequency for road category	As per frequency for road category		
	Urban Vegetation	5 WD	As per frequency for road category	As per frequency for footpath category	As per frequency for road category		
Emergency Response (all asset categories)		1 WD	1 WD				

* This inspection timeframe is for urban roads only.

3.5. Comparison of defect Intervention Levels and Repair timeframes

3.5.1. Sealed Roadway Maintenance

Table 3: Sealed Roadway Maintenance

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Potholes	RMP 2021	When pothole is >50mm in depth and >300mm in dia.	2 W*	3 W*	1 M*	N/A
	draft RMP 2025-29	When pothole is >70 mm in depth and >350 mm in dia. in sealed pavements. When pothole is >40 mm in depth and >150 mm diameter in dedicated/marked bicycle lanes.	2 W	4 W	8 W	N/A

Seal Edge break	RMP 2021	Edge break > 100mm from the average existing seal width	2 W*	3 W*	1 M*	N/A
	DRAFT RMP 2025-29	Edge breaks > 100 mm laterally over a 5m or greater length from the nominal seal width	2 W	4 W	8 W	N/A
Edge Drop Offs	RMP 2021	When drop off of pavement is > 75mm measured over a 20m length.	2 W*	3 W*	1 M*	N/A
	draft RMP 2025-29	Edge drops onto an unsealed shoulder > 50 mm in depth over a 10m or greater length	2 W	4 W	8 W	N/A
Stripped Seals/ Bleeding Surface/ Slick Surfaces:	RMP 2021	Emergency treatment where wearing course becomes hazardous to traffic, particularly on horizontal curves or approaches to intersections, or not waterproof. Other areas to be considered within annual reseal program	PW*	PW*	PW*	N/A
	draft RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but will be addressed through the Annual Resealing Program based on condition assessment of the road seal.</i>				
Surface Waving or Shoving:	RMP 2021	When rutting depression holds water or exceeds > 75mm under a 3m straight edge longitudinally.	2 W*	3 W*	1 M*	N/A
	DRAFT RMP 2025-29	<i>Not stated – this defect type is similar in nature to depressions/deformations and was removed to avoid duplication and maintain consistency with the MAV template.</i>				
Depressions/ deformations	RMP 2021	Depression/ deformation > 75mm in depth under a 3m straight edge.	2 W*	3 W*	1 M*	N/A

	DRAFT RMP 2025-29	Depression / deformations > 75 mm in depth under a 3m long straight edge	2 W	4 W	8 W	N/A
Aggregate, dirt, or debris at critical locations	RMP 2021	When accumulation of debris of > 50mm depth for over 5 m of wheel path.	2 D*	1 W*	1 M*	N/A
	draft RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but is covered by Obstruction/Spillage within Road Obstruction section on Page 24 of the draft.</i>				
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.2. Unsealed Roadway Maintenance

Table 4: Unsealed Roadway Maintenance

Defect		Description/Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Potholes	RMP 2021	When pothole is > 65mm in depth and > 300mm in dia.	2 W*	3 W*	1 M*	6 M
	draft RMP 2025-29	When pothole is > 100 mm in depth and > 500 mm in dia.	N/A	2 M	3 M	N/A
Rutting/scouring	RMP 2021	Rutting or scouring to a depth of 65mm over 30% of any 1km length of road.	N/A	N/A	2 per year*	12 M

	draft RMP 2025-29	Wheel ruts or scouring > 80mm in depth.	N/A	3 M	4 M	N/A
Corrugations	RMP 2021	Corrugation to a depth of 65mm over 30% of any 1km length of road.	N/A	N/A	2 per year*	12 M
	draft RMP 2025-29	Corrugations > 80mm in depth and > 300mm in length	N/A	3 M	4 M	N/A
Shoulders - potholes, rutting, holding water	RMP 2021	Unsupported drop from pavement > 100mm measured over a 20m length. Insufficient shoulder material to maintain shoulder at pavement levels, over 40% of road length.	2 W	3 W	1 M	6 M
	draft RMP 2025-29	<i>Not stated – this defect type was removed as majority of Council’s unsealed road network do not have shoulders and to maintain consistency with the MAV template.</i>				
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.3. Bridges and Culverts

Table 5: Bridges and Culverts

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Bridge & Culvert Major defects	RMP 2021	<i>Not stated in RMP 2021</i>				
	DRAFT RMP 2025-29	Implement temporary measures to make safe damage to superstructure or missing planks and railings.	1 WD	1 WD	1 WD	1 WD
Bridge & Culvert Minor defects	RMP 2021	<i>Not stated in RMP 2021</i>				
	DRAFT RMP 2025-29	Implement temporary measures to make safe damaged planks and railings.	2 W	2 W	2 M	3 M
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.4. Road Related Infrastructure

Table 6: Road Related Infrastructure

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Missing / Damaged Signage, including Statutory and Warning Signs	RMP 2021	<ul style="list-style-type: none"> Straighten sign support when it becomes noticeable that it is not vertical. Replace when damage renders either the sign or support ineffective. Clean/ replace the sign face when: <ul style="list-style-type: none"> - There is a noticeable accumulation of dirt. - Graffiti covers more than 10% of sign or message on sign is defaced Replace missing or if incorrect sign is in place. Replace if sign is illegible at 150m under low beam or in daylight 	1 W	1 W	1 W	1 W
Signs - Rail Crossing Warning Signs		2 W	2 W	2 W	2 W	
Tourist & Service Signs		1M	1 M	1 M	1 M	
Missing / Damaged 'Stop' and 'Give Way' Signage	DRAFT RMP 2025-29	Regulatory 'Stop' and 'Give Way' signs missing, illegible or damaged making them substantially ineffective when viewed from the following distances: <ul style="list-style-type: none"> 'Speed Limit – <=50km/h' = 30m Speed Limit – 60km/h = 40m Speed Limit – 70km/h = 55m Speed Limit – 80km/h = 65m 	1 WD	1 WD	1 WD	1 WD

		<ul style="list-style-type: none"> • Speed Limit – 90km/h = 80m • Speed Limit – 100km/h = 95m 				
Missing / Damaged Signage (Other)		<p>Other regulatory, warning and hazard signs missing, illegible or damaged making them substantially ineffective when viewed from the following distances:</p> <ul style="list-style-type: none"> • Speed Limit – <=50km/h = 30m • Speed Limit – 60km/h = 40m • Speed Limit – 70km/h = 55m • Speed Limit – 80km/h = 65m • Speed Limit – 90km/h = 80m • Speed Limit – 100km/h = 95m 	1 M	2 M	3 M	4 M
Damaged Guard Rail	RMP 2021	Replace damaged guard rail sections, end terminals and support posts, subject to the availability of materials.	1 M*	2 M*	2 M*	2 M*
	DRAFT RMP 2025-29	Guard rail/fence damaged or missing making them substantially ineffective	6 W	10 W	4 M	4 M
Pavement Markings - Centre Line	RMP 2021	When markings lack definition, loss of reflectivity and/or legibility at safe sight distances.	3 Year Program			

Pavement Markings - Give Way and Stop Holding Lines			6 W*	6 W*	6 W*	N/A
Pavement Markings - School Crossings			6 W*	6 W*	6 W*	N/A
Pavement Markings - Railway Crossings			6 W*	6 W*	6 W*	N/A
Pavement Markings - Parking Bays			2 Year Program			N/A
Pavement Markings - Bicycle Lanes			3 Year Program			N/A
Pavement Markings	DRAFT RMP 2025-29	Pavement markings which are missing or faded making them substantially ineffective	6 W	10 W	4 M	12 M
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.5. Road Related Drainage

Table 7: Road Related Drainage

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Kerb & Channel Damage	RMP 2021	Replace or undertake repairs when: - Uplift section of 35mm in tray and water ponds for greater than 10m in channel - Lateral displacement of top of kerb and tilted tray by more than 50mm - Broken pieces greater than 200mm missing	1 YR*	1 YR*	1 YR*	N/A
	DRAFT RMP 2025-29	Vertical displacement – uplift section >100 mm Horizontal displacement section >100 mm	4 W	6 W	2 M	N/A
Drainage Pit Lid or Surround - Damaged or Missing	RMP 2021	Damaged to the point where the structural integrity has been significantly compromised or missing pit lids, surrounds, or grates in pedestrian areas and traffic lanes.	2D	2 D	2 D	N/A
	DRAFT RMP 2025-29	Missing Council drainage pit lid	1 W	1 W	1 W	1 W
	DRAFT RMP 2025-29	Damaged Council drainage pit lids (such that they are potentially structurally unsound)	4 W	6 W	8 W	6 M

Surface Drains	RMP 2021	Reshape when there is ponding in drains or the drain is not functioning to 80% capacity.	At least annually	At least annually	At least annually	At least annually
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but will be addressed through the Annual Drainage Maintenance Program.</i>				
Sub-Surface Drains	RMP 2021	Inspect and clean subsoil drains annually. Inspect known problem areas and free flowing subsoil drains at scheduled intervals.	At least annually	At least annually	At least annually	At least annually
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but will be addressed through the Annual Drainage Maintenance Program.</i>				
Culvert/ Pit cleaning	RMP 2021	Inspect and clean culverts and pits based on Annual Program. Inspect regularly known problem areas after heavy rain, and mouths of pits keeping such free of blockages. Inspect catch basins after heavy rains.	At least annually	At least annually	At least annually	At least annually
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but will be addressed through the Annual Drainage Maintenance Program.</i>				
Kerb & Channel Cleaning	RMP 2021	Clearance of any debris fouling the surface between the face of the kerb and 2.4-metres from the invert of the channel.	1 M	1 M	1 M	N/A
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but will be addressed through the Annual Drainage Maintenance Program.</i>				
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.6. Vegetation Maintenance

Table 8: Vegetation Maintenance

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Roadside Vegetation – Overhead clearance	RMP 2021	- Height Clearance: min. 4.6m above carriageway	1 M*	2 M*	PW*	PW*
	DRAFT RMP 2025-29	Sealed roads: Height clearance for vegetation intruding into road envelope: • 4.5 m clearance over the trafficable portion of Arterial roads • 4.5 m clearance over the trafficable portion of Cat 3 & 4 roads • 4.0 m clearance over the trafficable portion of Cat 1 & 2 roads	2 M	4 M	6 M	N/A
		Unsealed roads: Height clearance for vegetation intruding into road envelope: • 4.5 m over the trafficable portion of Cat 3 & 4 roads • 4.0 m over the trafficable portion of Cat 1 & 2 roads	N/A	4 M	6 M	N/A
Roadside Vegetation – lateral clearance	RMP 2021	- Lateral Clearance: in line with guideposts, back of shoulder, or kerb	1 M*	2 M*	PW*	PW*
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed as it is covered by Vegetation Overhead/Lateral clearance within Pathways category on Pages 28 of the draft.</i>				
Roadside Vegetation – Obstructing sightlines	RMP 2021	- Maintenance of safe sight distances at intersections and curves.	1 M*	2 M*	PW*	PW*
	DRAFT RMP 2025-29	Sealed roads: Vegetation that is obstructing sightlines to intersections or regulatory, warning and hazard signs when viewed from the following distances: • Speed Limit – <=50km/h = 30m • Speed Limit – 60km/h = 40m • Speed Limit – 70km/h = 55m • Speed Limit – 80km/h = 65m	3 W	6 W	8 W	N/A

		<ul style="list-style-type: none"> • Speed Limit – 90km/h = 80m • Speed Limit – 100km/h = 95m 				
	DRAFT RMP 2025-29	<p>Unsealed roads: Vegetation that is obstructing sightlines to intersections or regulatory, warning and hazard signs when viewed from the following distances:</p> <ul style="list-style-type: none"> • Speed Limit – <=50km/h = 30m • Speed Limit – 60km/h = 40m • Speed Limit – 70km/h = 55m • Speed Limit – 80km/h = 65m 	N/A	2 M	3 M	N/A
Vegetation Obstruction - Other	RMP 2021	Tree, shrub or grasses obstructing safe sight distances, restricts viewing of warning signage, or assessed to be in an unsafe condition causing hazard to traffic or public.	2 W*	1 M	2 M	6 M
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed as it is covered by Vegetation-Obstructing Sightlines within Sealed, Unsealed Road and Pathways categories on Pages 25, 26 and 28 of the draft.</i>				
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.						

3.5.7. Footpath and Shared-use Path Maintenance

Table 9: Footpath and Shared-use Path Maintenance

Defect		Description/ Intervention Level	Target Response Times		
			Primary	Secondary	Rail Trails
Vertical Displacement	RMP 2021	Vertical displacement is >20mm.	1 W	1 M	N/A
	DRAFT RMP 2025-29	Vertical Displacement is >25 mm	3 W	5 W	2 M
Potholes (Sealed Surface)	RMP 2021	Potholes are 25mm in depth.	1 W	1 M	N/A
	DRAFT RMP 2025-29	Potholes > 150 mm in length/width and > 30 mm in depth	3 W	5 W	2 M
Potholes (Unsealed Surface)	RMP 2021	Repair when pothole is > 25mm in depth and > 300mm in diameter	1 W	1 M	N/A
	DRAFT RMP 2025-29	Dislodged or missing pieces or potholes >150 mm in length/width and >30 mm in depth	3 W	5 W	2 M
Depressions/ scouring	RMP 2021	Repair or regulate where depressions > 30mm in depth over a 2 m straight edge.	1 W	1 M	N/A
	DRAFT RMP 2025-29	Undulations (depressions / bumps) > 75 mm in depth/height under a 1.5m straight edge	3 W	5 W	2 M
Missing pit lids	RMP 2021	<i>*Target response time is based on road category</i>			
	DRAFT RMP 2025-29	Missing Council drainage pit lids	2 WD	2 WD	4 WD

Damaged pit lids	RMP 2021	<i>*Target response time is based on road category</i>			
	DRAFT RMP 2025-29	Damaged Council drainage pit lids (such that they are potentially structurally unsound)	4 W	6 W	2 M
Footpath – Vegetation Obstruction	RMP 2021	· Height Clearance: min. 2.4m above footpath · Lateral Clearance: min. 500mm from edge of path	1 M	2 M	N/A
	DRAFT RMP 2025-29	Height Clearance: min 2.5 m over footpath surface	4 W	6 W	2 M
Footpath - Vegetation Control	RMP 2021	Areas where tree, and/or shrub and/or grass encroaches across greater than 30% of footpath width or obstructs viewing of signage.	1 M	2 M	N/A
	DRAFT RMP 2025-29	Vegetation intruding more than 10cm beyond the boundary line into a pathway, road or laneway: • <2.5 m over footpath surface	4 W	6 W	N/A
Footpaths/Shared Paths/Bike Paths Edge Repairs	RMP 2021	Depressions exceeding 50mm in depth at the interface of the nature strip and surrounding constructed footpaths/shared/bike paths with topsoil, gravel or sand	1 W	1 M	N/A
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but is covered by Vertical Displacement under Pathways category.</i>			
Unstable Segmented Paving Areas	RMP 2021	Distressed area where: - There are loose, missing, or dislodged pavers, - This is vertical displacement greater than 20mm , or - There are gaps exceeding 25mm	1 W	1 M	N/A
	DRAFT RMP 2025-29	Loose and unstable segmented pavers (i.e. bluestone, bricks, etc.) that move underfoot	3 W	5 W	2 M
Dislodged / missing tactile indicator	RMP 2021	<i>Not stated in RMP 2021</i>			
	DRAFT RMP 2025-29	Damaged or missing	4 W	6 W	3 M

Cracking	RMP 2021	<i>Not stated in RMP 2021</i>			
	DRAFT RMP 2025-29	Cracking in footpaths >40 mm wide	3 W	5 W	2 M
Shared Use Pathway Signs – Guide, Information, Regulatory & Warning	RMP 2021	<ul style="list-style-type: none"> • Straighten sign support when it becomes noticeable that it is not vertical. • Replace when damage renders either the sign or support ineffective. • Clean/ replace the sign face when: <ul style="list-style-type: none"> o there is a noticeable accumulation of dirt. o Message on sign is defaced by graffiti etc. o Replace missing or if incorrect sign is in place. 	2 W	1 M	N/A
	DRAFT RMP 2025-29	<i>Not stated – this defect type was removed to maintain consistency with the MAV template but is covered by Missing/Damaged Signage (Other) under Road Related Infrastructure Category.</i>			
* Appropriate response within 1 working day if any hazard/defect identified or reported that presents an immediate risk to the health and safety of the public and/or road/footpath users.					

3.5.8. Road Obstruction

In draft RMP 2025-29, there is addition of new section for defect intervention and repair timeframe for Road Obstruction. This table was not present in the RMP 2021 version. See table below for more details.

Table 10: Road Obstruction

Defect		Description/ Intervention Level	Target Response Times			
			Primary	Secondary	Minor	Other
Water across road	RMP 2021	<i>Not stated in RMP 2021</i>				
	DRAFT RMP 2025-29	Obstruction to more than 50% of traffic lane with water greater than 300mm deep	1 WD	1 WD	1 WD	N/A
Obstruction/ spillage	RMP 2021	<i>Not stated in RMP 2021</i>				
	DRAFT RMP 2025-29	Debris, including fallen limbs, on carriageway causing an obstruction to more than 50% of the traffic lane	1 WD	1 WD	1 WD	N/A

3.6. Performance measures section

The 2021 RMP version also provides detail on the performance measures that have been adopted to provide an indication of the levels of service meet community requirements in terms of satisfaction of delivery. The target performance measures shown in the 2021 version are shown in table below. This section has now been removed from the draft RMP for 2025-29.

Table 11: Performance measures from RMP 2021

Performance Measure	Target
Routine inspections completed as per schedule	100% as specified
Response times for remedial work as assessed against Council's Maintenance Performance Criteria	90% as specified

3.7. Addition of Examples of hazards and defects

In the draft RMP 2056-29, a table is provided with some examples of hazards and defects.

3.8 Addition of Limit of Responsibilities of Coordinating Road Authorities

In the draft RMP 2056-29, limit of responsibilities of Coordinating Road authority for different road types are provided.